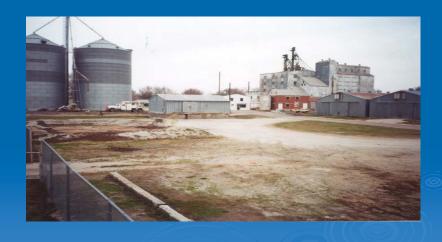
# Brownfields Redevelopment Steps and Resources

Blase A. Leven
Technical Assistance to Brownfields (TAB) Program
Kansas State University
March 6, 2012

#### **Undeveloped Farm Ground**



### Grain Storage Facilities/Coops



# **Environmental Due Diligence**

- Required for all property purchases, and most major improvements and expansions
- Any time financial assets involved:
  - Loans
  - Federal or State government
  - Shareholders
- Just like other types of due diligence performed when assets sold/purchased

Often it is the *PERCEPTION* of contamination that keeps properties from being redeveloped, not the actual presence of contamination.

Once the "stigma" is gone, properties can be returned to productive use.





#### What is a Brownfield?

"...real property, the expansion, redevelopment, or reuse of which may be complicated by the <u>presence or potential presence</u> of a hazardous substance, pollutant, or contaminant."\*

# Practical implication: Brownfields are everywhere!

\*(Public Law 107-118 (H.R. 2869) - "Small Business Liability Relief and Brownfields Revitalization Act", signed into law January 11, 2002).

### **Brownfields Law & Incentives**

- Helps address the environmental issues for property transactions & expansions
  - Liability protection
    - For prospective purchaser, contiguous landowners, and others
    - Perform Phase I environmental assessment <u>before</u> purchase and cooperate in addressing environmental issues
  - Funding for
    - Assessment
    - Cleanup
    - Redevelopment (primarily non-EPA sources) For eligible sites and entities

#### **BF Process**

- Identify Brownfields & Redevelopment Goals
- Investigate Phase I/II site assessments (environmental due diligence)
- · Clean-up, if necessary
- Redevelop

# **Identify Brownfields**

- Make a list of <u>potential</u> sites
- Are environmental unknowns a barrier to redevelopment?
- Is current owner viable/liable for ongoing state or federal environmental actions?

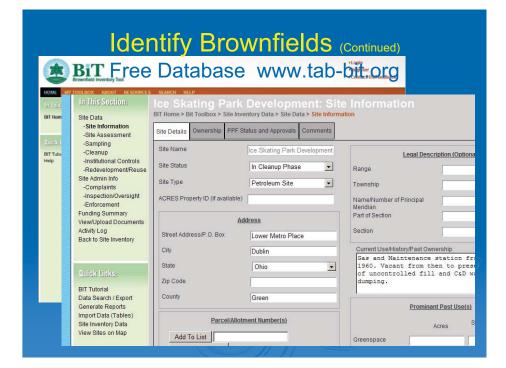
## Identify Brownfields (Continued)

- Record information about suitability for redevelopment
  - · Size, zoning and incentives
  - Site status (occupancy, public safety, environmental, etc.)
  - Existing infrastructure (roads, utilities, etc.)
  - · Ownership, value, and tax status
  - · Potential new use, buyers, value, jobs

# Identify Brownfields (Continued)

Use excel spreadsheet list your potential brownfields





### **BF Process**

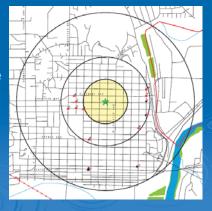
- Identify Brownfields & Redevelopment Goals
- Investigate Phase I/II site assessments
   (environmental due diligence performed by contractors)
- · Clean-up, if necessary
- Redevelopment

# Investigate

- Perform Phase I/II Environmental Site Assessments (ESAs)
  - to identify environmental risks <u>before</u> purchase
  - evaluate whether environmental risks are worth accepting / correcting in a case where contamination is discovered
  - avoid responsibility for cleanup under CERCLA as an "innocent landowner"

### Phase I ESA

- Identifies potential or known recognized environmental conditions
- Involves:
  - Records review
  - Site reconnaissance
  - Interviews
  - Report



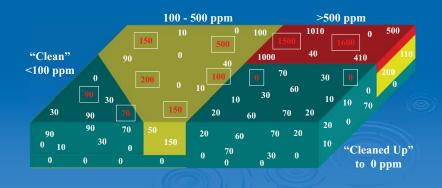
### Phase II ESA

- Evaluates known or potential conditions
- Tailored to site-specific situation
  - Limited sampling and laboratory analysis to confirm or rule out concerns
  - Extensive sampling and analysis to define nature and extent of contamination
  - Recommendations regarding cleanup



# Contaminants are rarely distributed evenly

- · Neither horizontally, nor vertically
- · Assessment estimates between available sample points



### Site Assessment Protocols

- All Appropriate Inquiries final rule (40 CFR 312)
- American Society for Testing and Materials (ASTM) Standards
  - Phase I Environmental Assessment (ASTM 1527-05)
  - Phase II ESA (E1903-97, 2002)
- 2002 Brownfields Redevelopment Act & Superfund Liability
  - Clarified appropriate inquiry for Innocent Landowners and extended exemptions to:
    - Bonafide Prospective Purchasers
    - Contiguous landowners
    - Household, small business, and non-profit generators of municipal solid wastes at NPL sites

## **BF Process**

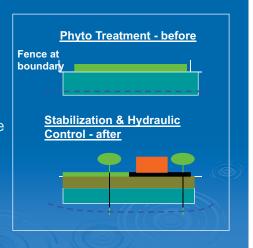
- Identify Brownfields & Redevelopment Goals
- Investigate Phase I/II site assessments
- Clean-up, if necessary (contracted)
- Redevelopment

## **Brownfields Cleanup**

- Low to moderate levels of contamination
- Risk-based cleanups to standards for future use and/or resource protection
  - Industrial
- Soil and Soil to Groundwater
- Commercial
- Surface Water
- Residential
- Groundwater
- Prevent contaminant exposures to receptors
  - Treatment, removal, containment
  - Land use controls (if residual contaminants remain)

# **Brownfields Cleanup**

- Time available?
  - Yes treatment during interim use?
  - No Integrate construction and final site elements with cleanup



#### **BF Process**

- Identify Brownfields & Redevelopment Goals
- Investigate Phase I/II site assessments
- Clean-up, if necessary
- Redevelopment

# Redevelopment

- Gather resources and partners needed to redevelop
- According to:
  - · Master plans and community input
  - To address various needs and opportunities
    - Economic
    - Transportation and infrastructure
    - Quality of Life
    - Other
  - Smart growth & livable community principles for sustainable communities

http://www.epa.gov/smartgrowth/basic info.htm

# Importance of Redevelopment Planning Process

- Vision development
- · Stakeholder coordination
- Eligibility for incentives
- · Long-term Implementation



City of Springfield, MO

A Vision for Jordan Valley

# So How Does this Get Paid For?

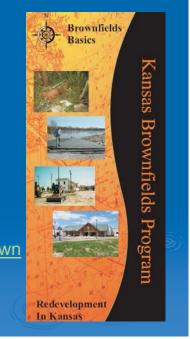


# Local, State, and Federal Funds

- Phase I / II Site Assessments
  - Free TBAs (Targeted Brownfields Assessments) by KDHE & EPA
  - EPA Assessment Grants
    - Including for Coalitions
- Cleanup, if necessary
  - State Trust Funds, EPA Cleanup Grants
- Redevelopment (Construction, etc.)
  - EDA, USDA, DOT, HUD, KS Dep't of Commerce, etc.



- State Contact:
  - Ryan Weiser
  - 785-296-5519
  - rweiser@kdheks.gov
- State Brownfields Site
  - http://www.kdheks.gov/brown fields/index.html



#### Federal Programs: the "Laundry List"

#### Federal Financial Assistance Programs That <u>Can</u> be Applied to Brownfield Redevelopment Activities

#### Loans

- EDA's Title IX (capital for local revolving loan funds)
   HUD funds for locally determined CDBG loans and
- > EPA capitalized brownfield revolving loan funds
- > SBA's microloans
- > SBA's Section 504 development company debentures
- EPA capitalized clean water revolving loan funds (priorities set/ programs run by each state)
- > HUD's Section 108 loan guarantees
- > SBA's Section 7(a) and Low-Doc programs

#### Grants

- HUD's Brownfield Economic Development Initiative (BEDI)
- HUD's Community Development Block Grants (for projects locally determined)
- > EPA assessment pilot grants
- EDA Title I (public works) and Title IX (economic adjustment)

#### Grants (continued)

- DOT (various system construction and
- rehabilitation programs)
- DOT's transportation and community system preservation (TCSP) pilot grants
- Army Corps of Engineers (cost-shared services)

#### Equity capital

> SBA's Small Business Investment Companies

#### Tax incentives and tax-exempt financing

- Targeted expensing of cleanup costs (through 12/31/05)
- > Historic rehabilitation tax credits
- Low-income housing tax credits
- Industrial development bonds

#### Tax-advantaged zones

- HUD/USDA Empowerment Zones (various incentives)
- HUD/USDA Enterprise Communities (various incentives)

# EPA Assessment, Cleanup & Revolving Loan Grants - Who can apply?

- General Purpose Unit of Local Government
- Land Clearance Authority or other quasigovernmental entity
- Government Entity Created by State Legislature
- Regional Council or group of General Purpose Units of Local
- · Redevelopment Agency established by the state
- States and Tribes
- Non-profits (for Cleanup)

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## **EPA Assessment Applicant Options**

An applicant applying for an assessment grant can do the following combinations:

 Up to 3 grant proposals (2 community-wide not to exceed \$400k and 1 site-specific not to exceed \$350k).

OR

1 grant as part of a coalition not to exceed \$1 M if not applying for individual assessment funds.

Community Wide	Site Specific	Coalitions
Up to \$200,000 for hazardous substances <i>and</i> \$200,000 for petroleum addressing the same community.	Up to \$200,000 for petroleum <i>or</i> hazardous substances (comingled)	Up to \$1 million per coalition. Coalition Members can <b>NOT</b> apply for individual assessment funding.
	May request a waiver for up to \$350,000	Requires 3 or more eligible entities; must assess at least 5 sites; members not eligible for other EPA assessment grants
Maximum Combined Amount \$400,000	Maximum Amount \$350,000	Maximum Amount \$1 million

Three year grant period

# **EPA Cleanup Grant Program**

- Up to \$200K per site for three year grant period
- · Must have:
  - FEE SIMPLE TITLE
  - ASTM E1903-97 Phase II or equivalent
- Note other requirements
  - Public notice of intent to apply and availability of proposal for review
  - Analysis of Brownfields Cleanup Alternatives (ABCA)
  - Written responses to comments received

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#### Revolving Loan & Job Training Grants

- Up to \$1M for revolving loan fund (RLF) program over 5 year period
  - Assessment
  - Cleanup
  - 20% cost share required
  - at least 60% is for loans, rest can be for grants
- Authorizes grants of up to \$200K for job training to eligible entitles over 2 year period

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# Ranking Criteria

- 4 Ranking Criteria Sections for ARC applicants:
  - Community need
  - Project description and feasibility of success
  - Community engagement and partnerships
  - Project benefits
- · Points given for each criteria
- Bottom line: must demonstrate compelling need, plans & relationships, and capacity to do the work

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# Get Advice as you Go

- Technical Assistance to Brownfields (TAB)
- KDHE
- USDA
- Consultants

# Technical Assistance to Brownfield (TAB) Communities

- A national program
- Funded by EPA headquarters via grants to 4 different entities
- Free to communities
- K-State assists communities in EPA Regions 5 and 7

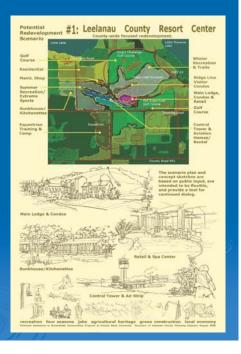




## **TAB Assistance to Communities**

- · Tailored to specific community needs
- Typically coordinated through the city, tribal or non-profit brownfields project manager
- May include:
  - Help identifying funding sources for revitalization projects
  - Review of EPA and other grant applications
  - Help finding a consulting firm
  - Review of project plans, technical reports
  - · Assistance with community outreach/involvement
  - Visioning
  - Other assistance, as needed and agreed upon
- Communities accepted on a 'first come' basis
- Depends on staff/funding availability

 Redevelopment Planning



# **Community Involvement**

- Redevelopment Planning
- Technical Presentations
- · Clear, concise



## **Technical Presentations**

Community Meetings



# **Getting Our Help**

- Contact us
- We'll set up a meeting to discuss assistance needs
- Review needs and TAB capability
- Agree on a course of action
- Get started

## **TAB Contacts**

Dr. Sabine Martin (Program Coordinator) 1-800-798-7796 785-532-6519 smartin1@k-state.edu

Blase Leven 785-532-6519 baleven@ksu.edu

Terrie Boguski 913-780-3328 tboguski@ksu.edu No Question is Too Big or Small – Just Call -We'll Help or Find Someone Who Can!